## The Italian Jobs Act at a glance

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#### Main steps

- «Poletti Decree»: liberalization of fixed-term contracts. March 2014
- Budget Law for 2015: exemption from social security contributions for the next three years (up to a yearly cap of 8,060 euros) on new open-ended contracts signed during 2015. Renewed for 2016 up to 3,250 euros.
- Enforcing decrees (approved on December 24, 2014):
  - 1. New open-ended contracts with «increasing protection»  $\rightarrow$  smaller firing costs and reduced judicial uncertainty (new hires only)
  - Reform of unemployment benefits → increased duration and coverage. Reform of temporary lay-off schemes
  - 3. Simplification of contract types: elimination of atypical contracts
  - 4. Active labor market policies

## Main goals

- Reduce labor market duality
  - No more flexibility «at the margin» → reduced separation costs on standard contracts (especially for low seniority)
  - From «job property» to «flexsecurity» → enhanced income protection and employment services for the unemployed
  - Lower tax wedge on permanent employment (cyclical or structural?)
- Evaluation of the reform in the long run will be crucial
  - Share of new hires with open-ended contracts  $\uparrow$
  - Duration of individual spells towards career stability igvee
  - Labor court litigation
- In the short run, also crucial to monitor:
  - Labor mobility from old to new permanent contracts
  - Balance between individual and collective dismissals

## Individual dismissals

- Fixed separation costs (increasing with seniority/tenure)
- Fast-track settlement: compensation offered to the employee is equal to 1 gross monthly salary per year of tenure (min 2 max 18); if the employee accepts issue is settled, else court
- In any case the firm pays a small share of unemployment benefits (now) and of active policies (tomorrow?)
- Unfair dismissals: 2 gross monthly salaries per year of tenure (min 4 max 24), but amount is fixed by the law
- Reinstatement only remains for discriminatory dismissals and for non-existing breach of conduct
- Foreign benchmarks: Germany (Section 1a TPA 2004), France (*«rupture conventionnelle»*)

## Fig.1: Monetary compensation



#### **Income protection schemes**

- Bringing back short time work schemes (*cassa integrazione*) to their original function
  - Temporary support, i.e., only for a TOTAL of 2 years
  - Closing the "CIG by way of derogation"
  - Universal coverage for all firms
- Widening the unemployment benefits and making them proportional to contributions: new ASPI (→ NASPI)
  - Max duration from 18 months (above 55) and 12 months (below 55) to 24 months for everybody
  - Duration proportional to contributions paid in the last 4 years: extension to workers with short temporary contracts
  - Max amount of the subsidy increased too

# Fig.2: Unemployment benefits



Weeks of contributions

# **Active labor market policies**

- National agency in charge of:
  - Setting the rules of the game for all areas of the country
  - Defining employment services standards
  - Checking on compliance with the standards
- **Public and private services** need to be complementary, and actually to compete between them
- Interplay between active and passive policies:
  - All unemployed after 4 months of subsidies receive a voucher to be spent only in active policies
  - Payment of (public or private) agency services only upon reemployment of workers
  - Conditionality on receiving passive help

## First results: flows

|                              | 2013     | 2014    | 2015     |
|------------------------------|----------|---------|----------|
| Net change of permanent jobs | 34.163   | -52.137 | 764.129  |
| Net change of temporary jobs | -134.154 | -2.338  | -117.344 |

Yearly administrative data.

The net change of permanent jobs is calculated as: "New permanent jobs + Trasformations of permanent jobs from temporary jobs + Trasformations of permanent jobs from apprentice jobs - Permanent jobs terminations". The net change of termporary jobs is calculated as: "New temporary jobs -Trasformations of permanent jobs from temporary - Temporary jobs terminations"

#### Rules or money incentives?



#### Before/After the JOBS ACT

#### First results: stocks



## Unemployment

