

# Are No-Ponzi Game and Transversality Conditions Relevant for Public Debt? A Keynesian Appraisal

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June 15th 2012

## **Abstract:**

*This paper investigates the relevance of the No-Ponzi game condition for public debt (i.e. the public debt growth rate has to be lower than the real interest rate) and the transversality condition for the GDP growth rate (i.e. the GDP growth rate has to be lower than the real interest rate). First, it appears on OECD data, that over the last 40 years, those conditions were validated only for 24% of the cases under examination. Second, the No-Ponzi and the transversality conditions were more frequent in the 1980s and the 1990s following changes towards more restrictive monetary policies. Third, in tune with the Keynesian view, the data show that cases where the real interest rate is lower than the GDP growth rate may also lead to public debt consolidation (i.e. a decrease in the debt to GDP ratio) in 26% of the cases, compared with only 19% corresponding to the textbook case in which both GDP and public debt growth rates are below the interest rate.*

**Keywords:** Public debt solvency, No-Ponzi Game condition, transversality condition, Keynesian countercyclical policy, monetary policy, economic growth.

**JEL Classification:** E43, E5, E6, H6

*“The average realized real rate of return on government debt for major OECD countries over the last 30 years has been smaller than the growth rate. Does this imply that governments can play a Ponzi debt game, rolling over their debt without ever increasing taxes?”* Blanchard and Weil (1992).

## 1. Introduction

This paper investigates the relevance of the No-Ponzi game condition for public debt<sup>1</sup> and the transversality condition<sup>2</sup> for the GDP growth rate, which have been endemic in graduate macroeconomic textbooks for the last 20 years. Their relevance is assessed first with respect to their ability to describe observed macroeconomic data, and second with respect to a normative macroeconomic policy view which concerns the long term solvency of public debt. First, it appears in OECD data that over the last 40 years, those conditions were validated in only 24% of the cases under examination. Those conditions also depict a world where debt consolidation (i.e. the debt to GDP ratio decreases) occurs in around 80% of the above cases (i.e. 19% over a marginal total of 24% of the cases). With the overall data suggesting that consolidation occurred in 45% of the cases, the conditions above correspond to only 42% of the total consolidation occurrences. As a consequence, those textbooks considered in many economics departments as reference books bias the mind-sets of graduate students (some of them becoming future policy makers or economic advisors) with respect to what really happens in the economy. Second, the empirical relevance of those conditions varied over the last four decades, depending on monetary and fiscal policy changes. The No-Ponzi and the transversality conditions were indeed more frequent in the 1980s and the 1990s following changes towards more restrictive monetary policies which led to a decrease in inflation. Third, after descriptive relevance (i.e. the concordance with the observed macroeconomic data), comes the normative point of view. The No-Ponzi Game condition is also considered as a normative policy which reflects the very long term solvency of public debt. However, the data show that cases where the real interest rate is below the growth rate of output may also lead to public debt consolidation (i.e. a decrease in the debt to GDP ratio) in 26% of all

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<sup>1</sup> The No-Ponzi game condition for public debt states that the public debt growth rate has to be lower than the real interest rate.

<sup>2</sup> The transversality condition states that the growth rate of GDP (as well as capital) has to be lower than the real interest rate.

cases (58% of consolidation occurrences), which is more coherent with the Keynesian view according to which keeping the interest rate below the growth rate removes the “snowball” effect and re-establishes better control on public debt dynamics, with respect to the 19% (42% of consolidation) corresponding to the textbook case in which both GDP and public debt growth rates are below the interest rate.

When the transversality condition on the growth rate of output is not met (i.e. the growth rate of output is above the real interest rate), the increase in the debt to GDP ratio occurs in only 14% of all cases (25% of the observed debt to GDP ratio increases), whereas when the growth rate of output is below the real interest rate (“snowball” effect), the debt to GDP ratio increases in 41% of the cases (75% of the observed debt to GDP ratio increases). Here again, this is more consistent with the Keynesian framework of analysis.

From a Keynesian point of view, the No-Ponzi game condition is a self-contradictory norm for monetary policy because the debt growth rate depends positively on the real interest rate by virtue of straightforward accounting principles. Moreover, the transversality condition creates a “snowball” effect which increases the probability of the debt growth rate exceeding the interest rate, i.e. for the No-Ponzi game condition not to be met. Hence, those two principles are not likely to be dynamically compatible, and to try to satisfy both of them simultaneously is likely to create macroeconomic instability.

The paper is organized as follows. Section 2 discusses a few theoretical consequences of the No-Ponzi game and the transversality conditions in current graduate macroeconomic textbooks. The counter-cyclical Keynesian policy point of view with respect to those two conditions is then outlined in section 3. In section 4, a statistical analysis describes the occurrences of the above cases for OECD countries over the last 40 years with a split by decades. A short conclusion follows.

## **2. The No-Ponzi Game and the Transversality Conditions in Graduate Modern Macroeconomic Textbooks**

The transversality condition on the growth of accumulated capital (or the population growth) are

introduced as an additional condition to validate intertemporal optimization in the infinite horizon Ramsey discounted savings model for a representative agent who lives an infinite amount of time. It states that the growth of capital has to be lower than the real interest rate used as a discount rate in the infinite horizon:

$$g_K < r$$

It is the choice of a terminal condition for infinite horizon problems which is necessary only when lifetime utility is finite at the optimum (Kamihigashi, 2005). By analogy to a finite horizon terminal condition, it states that the discounted value of capital in the infinite horizon is zero. The Halkin (1974) counter-example demonstrates that *in general*, there are no necessary transversality conditions for infinite horizon optimal control problems when one does not assume that the objective function converges. Moreover, even when the objective function does converge in Halkin's (1974) counterexample, Caputo (2005, chapter 14) still concludes it is a valid counterexample for demonstrating that the usual textbook transversality condition is not necessary, contrary to the claim of Chiang (1992, Chapter 9). The first model of this type was proposed by Ramsey (1928) with an objective function without discounting and it did not assume those transversality conditions, and it is still not considered as flawed.

The No-Ponzi Game condition (henceforth the NPG condition) on public and/or private debt (which also stands for a transversality condition for debt) eliminates the possibility of a Ponzi chain letter by stating that the growth of public or private debt has to be lower than the real interest rate charged on this debt in the infinite horizon.

$$g_D < r$$

More precisely, let us quote a clearly written textbook by two renowned European macroeconomists who are also advisors to policy makers (Heijdra and Van Der Ploeg, 2002, p.479):

*“Provided that the agent has free access to the capital market, the choice of the problem so far is not meaningful: the agent can simply borrow an infinite amount, service the debt with further borrowings, and live in a state of utmost bliss (presumably that would mean “all fun and no work”, with consumption tending to infinity and worked hours to zero). Obviously, something is missing in the story up to now to make for interesting macroeconomics. The key to the puzzle is obtained by*

integrating the dynamic budget equation (the wealth accumulation or the flow of funds equation).”

$$\dot{a} = (r - n)a_t - (C_t + T_t - W_t) \Rightarrow a_t = \int_{\tau}^{+\infty} (C_t + T_t - W_t) e^{-(r-n)t} dt + \left[ \lim_{t \rightarrow +\infty} a_t e^{-(r-n)t} \right]$$

where the time index is denoted  $t$ ,  $r$  is the real rate of interest,  $n$  is the exogenous growth rate of population,  $a$  is real financial assets per capita,  $w$  is the real wage,  $T$  is lump-sum tax per capita and  $c$  is consumption per capita of a homogenous good, according to the version of the Ramsey model proposed in Heijdra and Van Der Ploeg, 2002, p.442.

“A heuristic argument can be used to motivate why the term in square brackets should be zero. It is not in the interest of the agent to “die” with a positive wealth position. Hence, the term cannot be positive. Similarly, although the agent may wish to die heavily indebted, the capital market will not allow this. Hence, the term cannot be negative either. The only possibility that remains is that the term vanishes, i.e., the agent remains solvent. This condition is often referred to as the no-Ponzi-game condition (Blanchard and Fischer [1989], p.49).

When the growth rate of assets is lower than the real interest rate (i.e. when the NPG condition holds), the household intertemporal budget constraint says that the value of financial assets that the agent possesses in a given period must equal the present discounted value of the excess of consumption over after-tax labor income.

The same reasoning applies for governments in the Ramsey model (Heijdra and Van Der Ploeg, 2002, p.442). The government identity (in per capita form) is given by a differential equation that could be integrated:

$$\dot{b} = (r(t) - n)b_t - (T_t - G_t) \Rightarrow b_t = \int_{\tau}^{+\infty} (T_t - G_t) e^{-(r-n)t} dt + \left[ \lim_{t \rightarrow +\infty} b_t e^{-(r-n)t} \right]$$

Public debt per capita is denoted  $b$ , lump-sum taxes per capita are denoted  $T$ , government expenditures per capita  $G$ ,  $n$  is the growth rate of population,  $r$  is the interest rate on public debt,  $t$  is a time index.

The No Ponzi game condition for government is such that:

$$\lim_{t \rightarrow +\infty} b_t e^{-(r-n)t} = 0$$

In this case, public debt is exactly equal to the present value of future primary surpluses. There are infinitely many paths for future taxes and futures government expenditures. For example, there may be future periods of deficits, but they need to be offset by periods of surpluses in the discounted sum.

Let us change the mind-set of modern macroeconomic theorists and propose an alternative:

(1) *The agents may enjoy not only utmost but infinite bliss* (infinite utility function), although they die (in the infinity limit) with non-zero positive wealth. It seems foolish to forbid infinite bliss when maximizing utility, on the ground that you “waste” a little bit of assets in infinity. Who cares? The NPG condition implies bounded utility. An infinite objective function is a possible solution, as in the Ramsey (1928) model. If one maximizes discounted utility over time, why should s/he refuse infinite utility?

(2) *Something else is missing*: the agent has no free access to the capital market. This suggests that there exists another *key to the puzzle* than “the” key. The solvency constraints set by the capital market are based upon all the future finite period’s alternative solvency conditions instead of the “infinite horizon” solvency condition. Setting credit constraints and covenants for indefinitely repeated short run solvency is a more natural way to fight against Ponzi behaviour. Imagine that we apply a similar reasoning as in the financial accelerator: public debt is solvent based on expected taxes net of public expenditures.

$$(1 + r_t) \cdot B_t < \tau_{t+1} \cdot Y_t (1 + g_{t+1}(Y)) - G_t (1 + g_{t+1}(Y))$$

If the expected growth in output is large and if the interest rate on public bonds is low, this solvency constraint is likely to be respected. This is what bond holders may think about in the short run. They would like taxes to increase and public expenditures to fall, but would enjoy growth in output even more, as it increases the taxable base.

Imagine that this is the case for *all* future periods. Then public debt is always short-term solvent. Imagine that at the same time, the growth rate of output is equal to the growth rate of public debt, but is larger than the real interest rate on public debt. Then, the infinite horizon (ie. The NPG) solvency constraint is not fulfilled, whereas the short run solvency constraint is always fulfilled. In

this case, the infinite horizon solvency constraint is meaningless. In this context, we do not know whether Ricardian equivalence holds or not.

The NPG condition is a key assumption to obtain Ricardian equivalence (e.g. the inefficiency of budgetary policy financed by debt and followed by taxes later on) (Barro,1974). It is related to infinite horizon government solvency.

If one introduces uncertainty in the above setting, then a key issue for solvency may be related to the investors time horizon for the expected growth rate. If they take into account the expected growth rate for the next ten years, solvency problems are very likely to be minimal, even when adding uncertainty related to the growth of output.

But, if they take into account only the short run (next year's growth rate), they may over-lend and suddenly stop a few years later, quickly leaving this country's sovereign bonds market. In this case, an additional simultaneous equation is required, where the risk premium determining the interest rate of public debt depends on the probability of default which is related to the above equation.

Finally, these solvency and collateral capital constraints make for much more interesting macroeconomics than the infinite horizon solvency of the No-Ponzi game condition in macroeconomics for at least three reasons:

- 1) The NPG condition is necessary for "Ricardian equivalence" in Ramsey models with discounting which states that budgetary policy has no effect.
- 2) The No-Ponzi Game condition related to private agents rules bubbles of private assets out of the model. This assumption is used to rule out *the existence* of bubbles *prior to the infinite horizon* in macroeconomic models. This is consistent with the efficient financial market hypothesis and eliminates the possibility of bubbles. But this is an issue in dealing with financial crises and monetary and macro-prudential policy.
- 3) In the endogenous growth literature, the NPG condition is inconsistent with growth miracles. In this literature, balanced growth implies that debt increases at the same rate as output. This result, which appears in the equation below, is inconsistent with growth miracles lasting more than twenty years, where the growth of output consistently exceeds

the real rate of interest for several decades as was the case for Japan between 1960 and 1990 or China between 1990 and 2010 (Amable, Chatelain, Ralf, 2010).

$$g_D = g_Y < r_t$$

Although the NPG condition is stated for the “long run” infinite horizon, several macroeconomic models consider a fixed value of the interest rate, so that this NPG condition holds for all periods, and it is not only a limit condition. In real data, any time can be the short run “now” and the long run of many years ago. Hence, we need to investigate short run properties of the inequalities related to the NPG condition and the transversality condition on output in pre-NPG conditions, namely, in non-modern macroeconomics such as IS-LM type Keynesian macroeconomics.

### **3. Countercyclical Keynesian policies with public debt and demand-led output**

In line with Keynesian authors such as Hansen, Domar or Lerner, public debt (defined as the sum of accumulated deficits) is first understood on the ground of the fiscal multiplier. If the economy does not use its full production capacity, then any increase in public spending will induce faster growth, since production is supposed to be demand-led. Tax cuts are said to induce the same type of adjustments but with less intensity and their impact on public debt dynamics can be somewhat different, but we do not examine this issue further in the present paper (see Pucci and Tinel, 2011).

It is generally acknowledged that such demand increases which occur through public outlays should give rise to the highest possible multiplier effect if financed by debt rather than taxes. From this point of view, public debt does not really compete with the supply of private assets because savings are endogenous with respect to public spending. A saving level is induced by public spending through national income adjustments. For this reason, long term interest rates are not supposed to rise mechanically with public debt. Besides, public bonds and private assets are not competing against each other for funds because the requirements of portfolio diversification make them much more complementary than substitutable, as they bear different yields and risks.



As long as the system is not at full-employment, crowding out effects should be negligible (Arestis & Sawyer, 2004a, 2004b). The further the economy is from full-employment, the less price adjustments play a role as opposed to quantity adjustments. As the money supply is endogenous, the government should at least control short term interest rates. A Keynesian monetary policy consists in keeping interest rates low enough as economic activity slows down to prevent the cost of private investment from being too high and too much of a deterrent to investment and also to keep the cost of public debt as negligible as possible. Raising real interest rates above the GDP growth rate for a prolonged period when the economy is not at full-employment is clearly not a good monetary policy prescription from a Keynesian point of view.

At this point, it is worth noting an important methodological difference between this framework and the NPG condition approach which presumes that this normative rule should apply, whatever the situation. In contrast to the NPG condition approach, the Keynesian view cannot decree a policy rule without any reference to the economic context. In particular, it has to take into account the position of the economy in the business cycle and to assess the level of capacity utilisation. As the instability of the system is acknowledged, monetary and fiscal policy prescriptions are liable to vary considerably according to the macro situation. Nevertheless, the fact that most of the time --during the last several decades-- capitalist economies do not evolve at full employment leads to us emphasise some normative rules --like public spending deficit, and expansionary monetary policies-- more than others which should be followed near full capacity utilisation. Moreover, if ever the NPG and the transversality conditions were followed by a government then the Keynesian view contends that it would be likely not to lead to the result claimed by its proponents.

The transversality condition stipulates that the GDP growth rate has to be lower than the real interest rate: this is not difficult to obtain, but then public debt is likely to increase as a macroeconomic compensation because of a “snowball” effect. More public debt offsets less growth and then the first condition is less and less likely to be met. In other words the NPG and transversality conditions might be dynamically incompatible, as the two conditions are more or less conflicting it seems difficult to hold both of them for a long period of time. This doesn't mean that it cannot happen sometimes (probably most of the time just before big crashes). Let's go back now to the global Keynesian analysis of public spending and debt.

Once growth has been stimulated through public investment and/or final consumption, the resulting increase in national income leads in turn to an increase in tax receipts. At the end of the process (in the long run) if the size of the multiplier is greater than 1 (which is often assumed under reasonable hypotheses but not always empirically verified) the rise in output is expected to be more important than the rise in public outlays ( $g_Y > g_G$ ) and the rise in tax receipts  $g_T > 0$  is supposed to compensate at least partially for the initial additional public spending which reduces both public deficit and debt. Note that this result is likely not to be observable instantaneously or on a very short period of time because of time lag and multiplier time processes.

If the real interest rate is “not too high” (lower than the GDP growth rate) the ratio of public debt to GDP is supposed to be smaller at the end of the process than at its beginning. Though the level of public debt is higher, it is compensated for by an even higher level of GDP. In other words, the growth rate of the nominal public debt measured on the whole process is expected to be smaller than the growth rate of the domestic revenue during the same period of time:  $g_D < g_Y$ .

Of course, this result depends heavily on the elasticity of tax receipts to growth and has to be amended if the real interest rate  $r$  at which the government is able to issue bonds is greater than  $g_Y$ . In this situation, the “snowball” effect implies that the government has to run a primary surplus just to stabilise its debt to GDP ratio. In a macroeconomic context where the condition  $r > g_Y$  holds, any deficit spending leads to  $g_D > g_Y$ .

The fiscal multiplier is supposed to be used voluntarily by government so as to regulate aggregate demand and hence employment fluctuations, in particular to prevent the activity from dropping too much when the private components of demand are declining. Those mechanisms can also be used the other way round: a government can run public surpluses in order to reduce demand and hence limit the GDP growth rate if the economy is already at full-employment. Such a policy reduces the debt to GDP ratio.

The normative rules attached to this framework of analysis can be summarised as follows. The

government has to behave in a countercyclical way: deficit spending when the growth declines, which increases public debt in the short run, and running surpluses when the growth increases, which reduces public debt in the short run.

If the government behaves in accordance with the previous basic Keynesian rules, then the following macroeconomic set-up is likely to happen: if  $g_Y$  is low then  $g_D > g_Y$ , i.e. the debt to GDP ratio increases; and if  $g_Y$  is high then  $g_D < g_Y$ , i.e. the debt to GDP ratio decreases.<sup>3</sup>

Let's define  $g_Y$  as “high” when private demand is sufficient to induce a reduction in unemployment and, conversely, define  $g_Y$  as “low” when private demand is not sufficient to improve the level of employment. It is possible to some extent, to specify the behaviour of government according to the macroeconomic situation which is simply characterised by the level of growth and the order of  $r$ ,  $g_D$  and  $g_Y$ .

The table 1 below summarizes such a classification of countercyclical policies in the short run and also displays macroeconomic situations with non Keynesian rules of economic governance.

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Note that in this framework, many Keynesian economists would consider it preferable to give priority to employment even when  $r$  is “high”, i.e.  $r > g_Y$ . In other words, as long as full-employment is not realised,  $g_D > g_Y$  is expected even when  $r > g_Y$ . The “snow-ball” effect cannot be considered as a deterrent factor to deficit spending for a Keynesian government as long as full-employment is not attained.

Table 1: Specification of the policy mix behaviour according to booms or recessions

Regime	if...	$g_Y$ is low (recession)	$g_Y$ is high (boom)
1	$g_D > g_Y > r$	Debt/GDP increases Keynesian Budgetary Policy Expansionary Monetary Policy	Pro-cyclical budgetary policy (To be avoided)
2	$g_D > r > g_Y$	Debt/GDP increases Keynesian Budgetary Policy Restrictive Monetary Policy	Pro-cyclical budgetary policy (To be avoided)
3	$r > g_D > g_Y$	Debt/GDP increases Keynesian Budgetary Policy More restrictive Monetary Policy	Pro-cyclical budgetary policy
4	$r > g_Y > g_D$	Pro-cyclical budgetary policy	Debt/GDP decreases Restrictive Budgetary Policy More Restrictive Monetary Policy
5	$g_Y > r > g_D$	Pro-cyclical budgetary policy	Debt/GDP decreases Restrictive Budgetary Policy Restrictive Monetary Policy
6	$g_Y > g_D > r$	Pro-cyclical budgetary policy	Debt/GDP decreases Restrictive Budgetary Policy Expansionary Monetary Policy

If  $r$  is high, the Keynesian framework does not clearly specify the policy that should be adopted by the government during the upper side of the business cycle: is it necessary to run surpluses or not in order to reduce the debt to GDP ratio?

This presentation of discretionary fiscal policies needs a few additional comments relating to automatic stabilisers. When growth accelerates, public spending automatically slows down because less urgent public spending is required to aid people in facing unemployment and poverty, meanwhile more taxes are levied on revenues and transactions simply because these are increasing. As a result, public deficit and public debt to GDP ratio are automatically reduced with more growth.

When growth is slowing down, the opposite result is obtained: more public deficit and higher public debt to GDP ratio. typical Keynesian idea is that even so called automatic stabilisers are not sufficient to improve economic activity suitably (i.e. to reach the level at which it starts to create jobs again); if no discretionary expansionist policy is undertaken, then the economy is likely to remain locked much longer in a situation where  $g_D > g_Y$ . Though such a situation seems to have persisted over time in Europe, during the last 30 years, it appears that governments in fact resorted to countercyclical (Keynesian) discretionary fiscal policies (Amable and Azizi, 2011).

## 4. Confronting the No-Ponzi Game condition with OECD data

Tables 2 and 3 below present breakdowns of the net and gross public debts. The real interest rate takes into account the 10 year government bond yield, net of the GDP deflator.

According to table 2, over the last 40 years, the two conditions (i.e. the NPG and the transversality conditions) were validated on OECD data in only 24% of the cases. They depict a world where debt consolidation (i.e. the debt to GDP ratio decreases) occurs in around 80% of the above cases (i.e. 19% over a marginal total of 24% of the cases), whereas the overall data suggest that consolidation occurred in 45% of the cases. The two conditions characterize thus only 42% of the set of consolidation occurrences. As a consequence, those “reference” textbooks based on both conditions distort the judgement of graduate students with respect to what really happens in the economy.

The data also show that cases in which the real interest rate is lower than the output growth rate may lead to public debt consolidation (i.e. a decrease of the debt to GDP ratio) in 26% of the cases, with respect to only 19% corresponding to the textbook case where both the GDP and the public debt growth rates are below the interest rate. In other words, 58% of the consolidation situations do not correspond to the NPG and the transversality conditions, which is in tune with the previous Keynesian appraisal of the two conditions.

When the transversality condition is not met (i.e. when the GDP growth rate is higher than the real interest rate), the increase in the debt to GDP ratio occurs in only 14% of overall cases, whereas

it increases in 41% of the cases when the output growth rate is lower than the real interest rate. In other words, the debt to GDP ratio is increasing, despite the satisfaction of the transversality condition, in 75% of the cases, which is coherent with the “snowball” effect mentioned above by the Keynesian view.

Table 2 – Gross Domestic Product growth rate  $g_Y$ , net public debt growth rate  $g_D$ , real 10 years government bonds yields (544 OECD annual observations)

	« Low » real interest rate. Expansionary monetary policy. <b>16%</b>	« Intermediate » real interest rate <b>60%</b>	Textbook theory “Restrictive monetary policy” No Ponzi Game Condition <b>24%</b>
Debt/GDP decreases $g_D < g_Y$ <b>45%</b>	$r < g_D < g_Y$ 12/544= <b>2%</b>	$g_D < r < g_Y$ 131/544= <b>24%</b>	$g_D < g_Y < r$ <b>102/544=19%</b>
Debt/GDP increases $g_D > g_Y$ <b>55%</b>	$r < g_Y < g_D$ 74/544= <b>14%</b>	$g_Y < r < g_D$ 198/544= <b>36%</b> .	$g_Y < g_D < r$ <b>27/544=5%</b>

Table 3 – Average GDP growth rate, average gross public debt growth rate, average real 10 years government bonds yields (562 OECD annual observations)

Average level of:	1970s	1980s	<b>1990s</b>	2000s
$r$	1.4 %	5.8 %	<b>4.7 %</b>	2.0 %
$g_Y$	4.1 %	5 %	<b>2.5 %</b>	2.3 %
$g_D$	1.6 %	5.5 %	<b>4.4 %</b>	1.7 %

According to tables 3 and 4, the empirical relevance of the NPG and the transversality conditions varied over time with respect to monetary and budgetary policy changes. Both conditions were more frequent in the 1980s and the 1990s following changes towards more restrictive monetary policy which led to a decrease in inflation.

Focusing on gross public debt for the whole period from 1970 to 2008, we observe as many cases in which  $g_D < g_Y$  (48 %) as cases in which  $g_D > g_Y$  (52 %). The data also demonstrates that  $r$  is higher than  $g_Y$  for 60 % of the observations. Within this subgroup ( $r > g_Y$ ), two thirds of cases also correspond to a situation in which  $g_D > g_Y$ , this corresponds to the “snowball” effect expected by the Keynesian view. When both  $g_D$  and  $r$  are higher than  $g_Y$ ,  $r$  exceeds  $g_D$  in 78 % of the cases, so we might consider that  $r$  is pretty “high”. Three quarters of the observations for which  $g_D > g_Y$  also correspond to a situation in which  $r > g_Y$  and 58 % of the observations for which  $g_D < g_Y$  correspond to a situation in which  $r < g_Y$ . In other words, a significant majority of macroeconomic configurations are more consistent with the Keynesian framework than with the NPG/transversality one. Note that when both  $g_D$  and  $r$  are lower than  $g_Y$ ,  $r$  is then higher than  $g_D$  in 74 % of the cases, which can be interpreted as a not particularly “low” real interest rate.

Accordingly, we can conclude that: (1) A growth rate of output higher than the interest rate is an efficient protection against the accumulation of public debt burden. This configuration seems to be compatible with an “intermediate” real interest rate. (2) Countries experiencing cumulative indebtedness ( $g_D > g_Y$ ) for the most part (76 %) also experience higher interest rates than GDP growth rates. Such a configuration is far more likely to occur for “high” real interest rates ( $r > g_D$  for 78 % of the sample). Cells on the diagonal represent 62% of the sample.

We now split the sample into decades from 1970 up to 2008. Not surprisingly, a glance at table 4 suggests that there might be a positive correlation between the real interest rate and the growth rate of public debt.

Table 4 – GDP growth rate, gross public debt growth rate and real interest rate (medians by decade).

Whole period (562 obs.)	$r < g_Y$	$r > g_Y$
$g_D < g_Y$	27.7 %	20.3 %
$g_D > g_Y$	12.5 %	39.5 %
1970s (90 obs.)	$r < g_Y$	$r > g_Y$
$g_D < g_Y$	66.7 %	2.2 %
$g_D > g_Y$	21.1 %	10.0 %
1980s (81 obs.)	$r < g_Y$	$r > g_Y$
$g_D < g_Y$	5.0 %	30.9 %
$g_D > g_Y$	1.2 %	62.9 %
1990s (163 obs.)	$r < g_Y$	$r > g_Y$
$g_D < g_Y$	10.4 %	30.7 %
$g_D > g_Y$	2.5 %	56.4 %
2000s (207 obs.)	$r < g_Y$	$r > g_Y$
$g_D < g_Y$	35.3 %	16.9 %
$g_D > g_Y$	16.4 %	31.4 %

Very low real interest rates relative to GDP growth rates: this is the main characteristic of the 1970s, since for 88 % of the sample  $r < g_Y$ . Among this subgroup ( $r < g_Y$ ) we also observe that:

- For three quarters of the observations,  $g_Y > g_D$ .
- Observations for which  $g_Y < g_D$  not only mean a slightly weaker  $g_Y$  (3.4 % compared to 4.9 % for the group for which  $g_Y > g_D$ ) but also a stronger  $g_D$  (6.4 % against 0.1 % !).



- Real interest rates do not differ significantly among the two subgroups (1.4 % against 1.2 %).

On the other hand, during this period, for 31 % of the sample (against 52 % for the whole period)  $g_D$  exceeds  $g_Y$  (in spite of a relatively “weak” interest rate in 68 % of these cases). In the 1970s, “high” real interest rates are not a good predictor of increasing indebtedness whereas decreasing indebtedness is strongly associated with a low  $r$ .

The situation is quite different for the 1980s and 1990s, characterized by a strong increase in real interest rates, especially in the 1980s (5.8 % against 1.4 % during the 1970s) combined with a sharp deceleration in GDP growth rates (2.5 % against 4.1 % in the 1970s): consequently  $r$  exceeds  $g_Y$  for around 90 % of the cases (94 % in the 1980s and 87 % in the 1990s). Such a situation is associated with “cumulative” public indebtedness in two-thirds of the cases for which  $g_D > g_Y$ . Actually  $g_D$  surges from 1.4 % in the 1970s to around 5.0 % during the two following decades. As in the general case, the configuration in which  $g_D > r > g_Y$  occurs more frequently (75 %) than the situation for which  $r > g_D > g_Y$ , both in the 1980s and the 1990s.

If we focus on the “column” for which  $r > g_Y$ , it is important to notice that:

- During the 1980s, subgroups for which  $g_D < g_Y$  and  $g_D > g_Y$  are distinguished mainly by differentiated public debt growth rates (0.3 % against 9.0 %!) whereas other variables remain pretty similar (5.5 % against 5.9 % for  $r$  and 2.4 % against 2.7 % for  $g_Y$ ).
- If the configuration is very similar during the 1990s for  $g_D$  (-0.4 % in the first subgroup, +7.5 % in the second) and  $r$  (the rate was the same one for the two groups at 5.1 %; nevertheless, some countries experienced a lower  $r$  combined with faster output growth, which eventually allowed them to “reestablish”  $r < g_Y$ ), it is far more contrasted in the 1990s with respect to GDP growth rates, since the median for  $g_Y$  was 3.2 % in the first subgroup compared to 1.8 % only in the second.

Finally, the 2000s are very interesting to analyze since the picture is far more balanced with respect to both columns and lines: actually, for more than half of the sample (52 %),  $g_D < g_Y$ , and for another large proportion,  $r < g_Y$ . We also observe that the cells on the diagonal represent 67 % of the cases. More precisely:

- When  $r > g_Y$ , we notice  $g_D > g_Y$  in two thirds (65 %) of the cases;  $r > g_Y$  and  $g_D > g_Y$  implies  $g_D > r$  in 87 % of the cases (12 percentage points more than in the two previous decades). Conversely, when  $g_D > g_Y$ , we also observe  $r > g_Y$  in two thirds (66 %) of the cases.

- For  $r < g_Y$ , we observe  $g_D < g_Y$  in two thirds (68 %) of the cases. Conversely, for  $g_D < g_Y$ , we observe  $r < g_Y$  in two thirds (66 %) of the cases.

Note that  $r < g_Y$  and  $g_D < g_Y$  induce  $r > g_D$  in 85 % of observations during the 2000s, which sensibly contrasts with the 1970s (where we observe a strong majority of 57 %) and this is a sign that public debt reduction has not only been led by lower interest rates during this period (on average,  $r$  decreased sharply from 5.5 % in the 1980s to 2.1 % in the 2000s but also,  $g_D$  decreased from 5.5 % to 4.2 % in spite of the slowdown of  $g_Y$ , from 2.4 % to 1.9 %).

*Table 5 – Median values of  $r$ ,  $g_D$  and  $g_Y$ .*

2000s (207 obs.)	$r < g_Y$	$r > g_Y$
$g_D < g_Y$	$g_Y = 3.4 \%$	$g_Y = 1.4 \%$
	$g_D = -2.5 \%$	$g_D = -0.8 \%$
	$r = 1.5 \%$	$r = 2.8 \%$
$g_D > g_Y$	$g_Y = 2.8 \%$	$g_Y = 0.3 \%$
	$g_D = 6.5 \%$	$g_D = 6.4 \%$
	$r = 1.7 \%$	$r = 2.6 \%$

Table 5 shows that, whatever the column considered, the real interest rate has no effect on the relative position of  $g_D$  and  $g_Y$ . For roughly the same interest rate, some countries enjoy a high growth rate and a decreasing or stable public debt level while in other countries growth is pulled by public spending and an increasing public debt.

Nevertheless, it seems that the real interest rate remains correlated with economic growth. In the 2000s, countries for which  $g_D < g_Y$  succeeded in decreasing their public indebtedness whatever the level of the real interest rate. Furthermore, GDP growth rates are very different in the four different configurations.

Finally, the cells on the diagonal representing the “usual” Keynesian configurations always represent more than 67 % of the sample whatever the decade considered.

## 5. Conclusion

An economic world where the No-Ponzi Game and the transversality conditions are always valid, as it may happen in contemporary reference macroeconomic textbooks on hundreds of pages, may not reflect what happened in the OECD countries over the period 1970-2008. Hence, the doubts expressed by Blanchard and Weil (1992) related to the NPG condition and the real world upon the period 1960-1990 are still valid twenty years later.

However, their prevalence was much larger during the 80s and 90s. But the claim that the NPG condition and the transversality condition insure solvency and debt/GDP consolidation is not validated by the data which are significantly more in line with the Keynesian framework.

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